

**MONTANA STATE HISTORIC PRESERVATION OFFICE
MONTANA HISTORICAL SOCIETY**

**Federal FY2010
Annual Report of Activities
(October 1, 2009 – September 30, 2010)**

**in accordance with
PRESERVE MONTANA: The Montana Historic Preservation Plan 2008-2012**



November 2010

**Montana State Historic Preservation Office
Montana Historical Society
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Big Sky. Big Land. Big History.
Montana
Historical Society

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On the cover:

Three Circle Ranch barn, Birney,
Tongue River Valley, Montana

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PRESERVE MONTANA:
The Montana Historic Preservation Plan, 2008-2012
Goals and Objectives

Goal I. EDUCATE: Building a foundation for historic preservation through knowledge and awareness.

Objectives:

1. Gather, develop, and disseminate historic preservation guidance and standards.
2. Instill awareness and appreciation for Montana's heritage and heritage properties.
3. Promote learning opportunities with the public and interest groups.
4. Pursue new ways and means to share information about Montana's historic, pre-contact and traditional cultural properties.

Goal II. CELEBRATE: Promoting preservation with recognition, praise, and acknowledgement.

Objectives:

1. Use multi-media to convey historic preservation successes and opportunities.
2. Promote forums to acknowledge and reward outstanding achievements and efforts in historic preservation.
3. Facilitate recognition of historic properties through signage, published materials, events, and programs.

Goal III. LOCATE and EVALUATE: Identifying and documenting Montana's significant heritage places worthy of preservation.

Objectives:

1. Survey or support the survey of un-inventoried properties throughout the state.
2. Guide the development and use of historical contexts for evaluating the significance and integrity of Montana's pre-contact, historic and cultural sites.
3. Encourage and assist owners to document and list properties in the National Register of Historic Places.
4. Enhance the management of and access to cultural resource information.

Goal IV. ADVOCATE: Seeking support of preservation through funding, incentives, and protection.

Objectives:

1. Encourage the integration of historic preservation in planning and policy-making.
2. Promote the cultural, social, and economic benefits of historic preservation.
3. Provide leadership and vision in historic preservation.
4. Implement existing preservation legislation and encourage new laws and incentives to protect heritage properties.
5. Seek additional financial resources to supplement funding for historic preservation.

Goal V. COLLABORATE: Working together to preserve Montana's historic, pre-contact, and traditional cultural properties.

Objectives:

1. Reach out to federal, state, tribal, and local public and private stakeholders.
2. Sponsor or participate in forums to share ideas, experience, and information.
3. Solidify existing partnerships and form new consensus for the benefit of historic preservation.
4. Meet regularly with tribal cultural representatives to facilitate consideration of tribal perspectives in historic preservation.

SHPO Staff FY2010 Proposed Activities
October 1, 2009 – September 30, 2010

Participate in the review and approval of applications for the Montana Centennial Farm and Ranch program. (2008-2012 Goals/Objectives I.2, II.3, V.3) [Other Activities/Outreach Program]

Prioritize and process backlog of National Register nominations previously approved by the State Historic Preservation Review Board (2008-2012 Goals/Objectives III.3) [National Register Program]

Successfully manage the completion of the SHPO *Preserve America* contract for the inventory and historic context development of Montana Post-WWII historic architectural properties (2008-2012 Goals/Objectives III.1, III.2) [Survey and Inventory Program]

Participate in the Montana Department of Commerce selection process for applications for the \$3.6 million Historic Preservation Competitive Grant program established under the Montana Recovery Act of 2009 (HB645). (2008-2012 Goals/Objectives IV.4, V.2) [Development, Acquisitions/Covenants Program]

Develop and deploy a working web application and data entry module for the State Antiquities Geo-Database/GIS system, in conjunction with the state Information Technology Services Division and in cooperation with the University of Montana and Bureau of Land Management. (2008-2012 Goal I/Objective 4; III.4) [Survey and Inventory Program]

Prepare and submit a successful new *Preserve America* application for funding heritage preservation planning sub-grants for Montana Preserve America communities. (2008-2012 Goals/Objectives IV.5) [Planning Program]

Administer the programmatic aspects of the SHPO *Preserve America* sub-grants for nine research and documentation projects in six designated Montana Preserve America communities (2008-2012 Goals/Objectives I.1, III.1, III.3) [Survey and Inventory Program/National Register Program]

Participate in historic preservation compliance outreach activities, including two or three visits/reviews of BLM Field Offices, on-site involvement in a FCC-permitted cell-tower construction undertaking, and participation in an archaeological/historic property mitigation project (2008-2012 Goals/Objectives IV.4, V.1) [Review and Compliance Program]

Administer SHPO support of and participate in statewide tribal heritage resource and archaeological training workshop on Rocky Boy reservation (2008-2012 Goals/Objectives I.3, V.3, V.4) [Other Activities/Outreach Program]

Work with Montana Historical Society Museum program in the development and application of an archaeological collection curation policy (2008-2012 Goals/Objectives I.1, v.3) [Planning Program]

Three FY2010 Montana SHPO Historic Preservation Highlights

Preserve America funding assists Montana community survey and inventory

The Survey and Inventory and the National Register of Historic Places programs in Montana received a shot in the arm in FY2010 from a Preserve America grant to support research and documentation of historic properties in Montana communities. This grant, *Montana Places: Expanding the Cultural and Historical Record of Montana*, received by Montana SHPO in 2008, culminated in 2010 with the completion of eight historic district inventories (or re-inventories) in six Montana communities: Billings, Butte, Great Falls, Kalispell, Laurel, and Missoula. Nearly 400 properties were documented in this effort, with the majority evaluated as contributing to eligible historic districts. Five of these historic districts were listed in the National Register of Historic Places in FY2010, the remainder will be listed in FY2011.

2010 Montana Legislature studies historic preservation

In response to House Joint Resolution 32 made by the 2009 Montana Legislature, the 2009-2010 Education and Local Government Legislative Interim Committee conducted “an interim study to evaluate the economic impact of historic preservation and strategies for historic preservation” in Montana. Chaired by Representative Wanda Grinde of Billings, the committee met four times in FY2010 to consider information presented on state and other historic preservation programs, on the economic benefits of historic preservation, on the status of Montana’s \$3.6 million economic stimulus historic preservation brick-and-mortar grant program, and on best practices in historic preservation in Montana and other states. The interim committee concluded with findings that support the value and role of historic preservation in Montana’s quality of life, community identity, and economic health. The interim committee further recommended legislation to require that state agencies meet and report biennially to the state preservation review board on the status and maintenance needs of Montana’s public heritage properties and assets. Montana SHPO would compile a report of these meetings along with recommendations to the Legislature.

Many new places in Montana preservation FY2010

A record 29 new Montana historic properties were officially listed in the National Register of Historic Places in FY2010. In addition to 11 historic bridges, these properties included several downtown districts, a depot, a fairgrounds, a Jesuit mission complex, a church, three log buildings, two homestead ranches, a mining camp, a recreational cabin complex, a commercial block, a tourist motel, and a WWII bombing target range. Among these, after many years and several efforts, Garnet Ghost Town in Granite County was listed in the National Register on August 12, 2010. In all, several hundred contributing sites, buildings and structures are encompassed within the twenty-nine newly recognized National Register properties.

ADMINISTRATIVE PROGRAM

. Perform regular, allowable administrative activities that contribute to the preservation of Montana's cultural resource properties, including: budget formulation; personnel management and staff development; administrative organization; and responsible fiscal management (2008-2012 Goals/Objectives: IV.3, IV.5, V.1, IV.3)

- ✓ Complied with state and National Park Service (NPS) policies and procedures in allocation and expenditure of FY2010 federal grant allocation (Historic Preservation Fund) to Montana SHPO totaling \$778,664. Documented required 40% non-federal match (\$519,109)
- ✓ Ongoing administration of two Preserve America grants received from the National Park Service totaling \$249,979: *Montana Heritage Training Initiative* (PAII 2007-2009; Training) and *Montana Places: Expanding the Cultural and Historical Record of Montana* (PAIII 2008-2010; Research & Documentation). Requested and received extensions for both grants through December 2010 to complete sub-grant activities.
- ✓ Managed FY2010 expenditures of \$91,081 of ongoing Bureau of Land Management (BLM) cooperative agreement grant support of data-sharing and the development of a statewide geo-database for recorded cultural resource sites and documented surveys.
- ✓ Maintained professional staffing requirements (9.75 FTE) including individuals meeting or exceeding the Secretary of the Interior Standards for Professional Qualifications in historic preservation, history, architectural history, and archaeology.

➤ Stan Wilmoth, SHPO State Archaeologist, was recognized for the Montana Historical Society in September 2010 with a *Governor's Award for Excellence in Performance*.

➤ John Boughton, National Register Coordinator, celebrated his 2-year employment anniversary (September 30, 2010), graduating to Deputy State Historic Preservation Officer status.

➤ Hired Sonia Powell to replace Roxann Lincoln as SHPO Preservation Grants Administrator, beginning November 12, 2009. A Certified Public Accountant (CPA), Sonia brings 8 years of previous state employee experience in the Montana Legislative Audit Division.

➤ Hired Shannon Vihlene (M.A. Anthropology, U. of Montana, 2008) as SHPO Cultural Records Assistant, beginning November 23, 2009. Shannon's primary duties include development of the SHPO statewide antiquities geo-database.

➤ Hired Tammy Henderson August 2, 2010, to replace Marlene Carbis, who retired after 10 years at the end of July as SHPO Administrative Clerk.



Tammy recently moved to Helena from Idaho Falls where she worked in commercial office administrative support and retail.

- Hired Kate Hampton (M.A., History, U. of Montana, 1997) to replace Rolene Schliesman, SHPO Community Preservation Coordinator, who resigned in early August 2010 to pursue a career with her husband in cultural resource consulting in South Dakota. Kate, formerly SHPO National Register Coordinator (2000-2008) has been working for the Montana Preservation Alliance for the past two years. She will begin again with SHPO November 1, 2010.
- ✓ Staff development: attendance and participation in professional conferences and workshops to maintain and enhance staff knowledge, skills, and abilities:
 - Montana History Conference and 2009 Montana SHPO Preservation Workshop, Great Falls, October 15-18, 2009 (Mark Baumler, Josef Warhank, Rolene Schliesman)
 - Annual USDA Forest Service Region 1 Heritage Resources meeting, Hamilton, October 27, 2009 (Stan Wilmoth, Josef Warhank, Damon Murdo)
 - Montana Department of Administration (DOA) Human Resource training: *State Hiring Procedures*, Helena, October 28, 2009 (Mark Baumler)
 - Montana DOA Human Resources training: *Public Employee Ethics*, Helena, October 30, 2009 (All staff)
 - Montana Office of Indian Affairs Tribal Relations Training Seminar, Helena, December 9, 2009 (Stan Wilmoth)
 - State Information Technology Services Division (ITSD) Geographic Information Systems training: *ESRI Data Production and Editing Techniques*, January 13-15, 2010 (Damon Murdo)
 - Bureau of Land Management-SHPO Cultural Resource Data Sharing Group workshop, Monterey (CA), February 22-26 (Damon Murdo)
 - Montana Tribal Historic Preservation Officers Summit meeting, Great Falls, February 23-24, 2010 (Stan Wilmoth; Josef Warhank)
 - Montana DOA Human Resources training: *Contractors, Interns, and Volunteers*, Helena, March 18, 2010 (Mark Baumler; Sonia Powell)
 - Montana Archaeological Society annual meeting/conference, Red Lodge, April 23-25, 2010 (Mark Baumler, Stan Wilmoth, Damon Murdo, John Boughton, Shannon Vihlene)
 - Montana DOA Human Resources training: *Experience Works Internship Program*, Helena, April 27, 2010 (Mark Baumler)
 - Webinar: *Design Review for Officials*, May 26, 2010 (Rolene Schliesman; Sonia Powell)
 - Rock Creek Cabin rehabilitation, Deerlodge National Forest, June 1-2 and June 14-15, 2010 (Pete Brown)



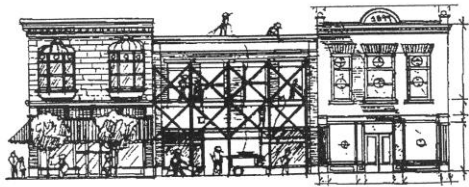
- Yogotown Historic Archaeological project labwork training, University of Montana, Missoula, June 28 – July 2, 2010 (Josef Warhank)
 - 2010 Montana Downtown Association/Montana Main Street Forum, Missoula, September 15-16, 2010 (Sonia Powell)
 - Montana History Conference and 2010 Montana SHPO Preservation Workshop, Helena, September 30 – October 2, 2010 (Mark Baumler, Sonia Powell, Josef Warhank, John Boughton, Pete Brown, Tammy Henderson, Stan Wilmoth)
-
- ✓ Met monthly with Montana Historical Society Centralized Services Division to monitor State Historic Preservation Office budget and expenditures.
 - ✓ Met and exceeded Montana Legislature agency program performance measures established for state FY2010.



PLANNING PROGRAM

. Perform regular, allowable planning activities that contribute to the preservation of Montana's cultural resource properties, including participation in the creation, review, and revision of agency and local plans; the development of historic contexts; the development and implementation of state and local preservation ordinances, regulations, and laws; and the application of advanced technologies in historic and prehistoric property preservation planning (2008-2012 Goals/Objectives: I.1, I.4, III.2, III.4, IV.1, IV.2, IV.4, V.2, V.4)

- ✓ Participated in meetings throughout the year of the Education and Local Government Legislative Interim Committee assigned by House Joint Resolution 32 (HJR32) "to conduct an interim study to evaluate the economic impact of historic preservation and strategies for historic preservation" in Montana. At its August 16 meeting, the Committee adopted draft final recommendations recognizing the importance and benefits of preserving state heritage properties. Included is proposed committee legislation to amend the State Antiquities Act (MCA 22-3-422) to establish a biennial meeting of state agencies with the Montana State Historic Preservation Review Board to report on the stewardship of state heritage properties. From this meeting SHPO would prepare a report with recommendations for the Montana Legislature.
- ✓ SHPO staff Stan Wilmoth and Josef Warhank attended a Tribal Historic Preservation Officer (THPO) summit meeting in Great Falls, February 23-24, 2010 to continue discussion of issues of tribal cultural and heritage property preservation. SHPO State Archaeologist Stan Wilmoth met with THPOs, administration officials and legislative staff in follow-up meetings of the Interim Legislative Committee on State-Tribal Relations to review and discuss state cultural properties legislation to strengthen tribal participation in cultural property protection.
- ✓ SHPO Mark Baumler participated in an annual Statewide Preservation Coordination meeting, hosted by the National Trust for Historic Preservation, Mountain/Plains Office in Helena, September 30, 2010.



- ✓ Led by Sonia Powell, SHPO Preservation Grants Administrator, SHPO prepared and submitted a new national Preserve America grant application for \$169,348 to support sub-grants and programs that

would assist Montana Preserve America communities with economic development plans to promote heritage tourism and the preservation of local historic properties: *Montana Community Revitalization Project: Heritage Planning for the New Decade*. As proposed, this effort would be undertaken in partnership with the Montana Mainstreet program (program development and

outreach) and the Museums Association of Montana (update 1999 economic impact study).

- ✓ Promoted awareness and use of *PRESERVE MONTANA: The Montana Historic Preservation Plan, 2008-2012* in public and professional forums, to local preservation programs and in preservation education materials (<http://mhs.mt.gov/shpo/surveyplanning/HistPresPlan.asp>).
- ✓ Routinely monitored FY2010 SHPO activities and projects for conformance with the goals and objectives of the 2008-2012 Montana State Preservation Plan: *PRESERVE MONTANA*.
- ✓ Reviewed and commented on federal, state, and local agency and organization planning and management documents, as requested, with respect to goals and objectives in the preservation of Montana heritage properties.



SURVEY AND INVENTORY PROGRAM

. Perform regular, allowable survey and inventory activities that contribute to the preservation of Montana's cultural resource properties, including: the conduct or support of surveys to locate, identify, record, and evaluate historic and pre-contact sites; the development, maintenance and use of cultural resource inventory information; and the application of new technologies in support of the above (2008-2012 Goals/Objectives: I.4, III.1, III.4)

- ✓ 1372 newly recorded properties were added in FY2010 to the Montana Cultural Resource Information System (CRIS) database and statewide property inventory files maintained by SHPO in partnership with the University of Montana, Department of Anthropology, Site Records Office [FY2009: 1285]. These include 760 new historic properties, 580 pre-contact sites, 22 combination historic/pre-contact sites, as well as 10 paleontological localities. Updated information was collected and registered on an additional 219 previously recorded properties. There are 51,472 total cultural resource properties recorded in Montana in the state antiquities database.



- ✓ 739 new cultural resource reports were acquired and added to the SHPO statewide Cultural Resource Annotated Bibliography System (CRABS) database and inventory library in FY2010, representing 119,678 acres of new survey [FY2009: 700 reports/113,100 acres]. There are presently 31,131 documents in CRABS.



- ✓ Concluded survey and inventory of seven (7) new community historic district areas, supported by \$72,410 in matching SHPO Montana Preserve America III research and documentation sub-grants awarded in FY2009 (PAIII). Nearly 300 new properties were recorded and evaluated in these historic districts that include:

- Great Falls West Bank (6 contributing properties)
- Billings Old Town (35 contributing, 9 non-contributing, and 4 previously National Register-listed properties)
- Kalispell Main Street addendum and boundary increase (24 contributing, 16 non-contributing, and 34 previously NR-listed properties)
- Missoula County Fairgrounds (17 contributing and 26 non-contributing properties)
- Missoula Downtown (Railroad Street) boundary increase (34 contributing and 32 non-contributing properties)

- University of Montana, Missoula, boundary increase (13 contributing and 9 non-contributing properties)
 - Laurel Downtown (59 contributing and 19 non-contributing properties)
[see also below, National Register of Historic Places program]
- ✓ Also concluded \$25,000 SHPO Preserve America III research and documentation sub-grant for re-survey of 100 “neutral,” unresolved or uncertain properties in the Butte National Historic Landmark South Central Historic District to determine contributing/non-contributing status.
- ✓ Oversaw ongoing contract with Painter Preservation Planning (Spokane, WA) to survey and develop historic context for 50 selected post-WWII (1945-1960) buildings in Montana, supported by \$43,000 in SHPO Montana Preserve America III research and documentation grant funds. Regularly reviewed draft inventory forms; final contract deliverables are due by the end of 2010 (FY2011).
- ✓ In partnership with the University of Montana Site Records Office and with financial assistance from a Bureau of Land Management cooperative agreement, SHPO continued the development and transition of the State Antiquities Database inventory to a geographic information system (GIS)/geo-database platform. Digitization of property boundaries and scanning of property records (site forms) in .pdf format was accomplished on a go-forward basis for all newly recorded properties statewide during FY2010. In addition, previous site and survey locations were digitized within 17 eastern Montana counties encompassed by the BLM Miles City Field Office, with this work ongoing. Deployment of both a restricted and a public web application, delayed by data entry and programming issues, is anticipated by the end of 2010.
- ✓ At the request of and with approval by the Montana Historical Society Board of Trustees, SHPO instituted a file search request fee scale, effective July 1, 2010, for the delivery of cultural resource information from the State Antiquities Database to consultants, agencies, and the public. Income from the fee will be used to support the development and maintenance of the statewide cultural resource geo-database system.

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- ✓ Following years of discussion and several meetings in FY2010, SHPO and the University of Montana, Department of Anthropology agreed in September to move the files and services of the Site Records Office from the University to the Montana Historical Society in Spring 2011. SHPO will continue to contract with the University over the next year, after which the 51,000+ records will be transferred to Helena and managed directly under the State Historic Preservation Office cultural

records program. This action will facilitate record management and the development of the statewide geo-database. SHPO and the University will continue to pursue educational and research partnerships that further the survey and inventory of cultural resource properties in Montana.

NATIONAL REGISTER OF HISTORIC PLACES PROGRAM

. Perform regular, allowable National Register program activities that contribute to the preservation of Montana's cultural resource properties, including: support for the Montana State Historic Preservation Review Board; documentation and evaluation of properties for potential National Register listing; preparation and submission of nominations for eligible properties to be listed in the National Register of Historic Places; participation in the designation of National Historic Landmarks; public education and promotion of the National Register program; and the support of the official Montana National Register property sign program (2008-2012 Goals/Objectives: I.2, II.3, III.3)

- ✓ John Boughton, SHPO National Register Coordinator organized three meetings of the nine-member Montana State Historic Preservation Review Board in FY2010: Helena (January 16, 2010); Billings (May 21-22, 2010); and Choteau (September 25, 2010).



- Twenty-two (22) new draft National Register nominations and one Multiple Property Document (*Pre-contact and Historic Resources of Birney Vicinity, Tongue River Valley, Rosebud County*) were reviewed and passed at these meetings; one nomination was tabled for further development.
- ✓ Twenty-nine (29) new Montana properties were officially listed in the National Register of Historic Places in FY2010, including eleven (11) bridges put forward by the Montana Department of Transportation under the *Montana's Historic Steel Truss Bridges Multiple Property Document* and five (5) community historic districts whose surveys and nominations were supported by Montana SHPO Preserve America III sub-grant funding. FY2010 Montana National Register listed properties are (by county):

Browne's Bridge, Glen, Beaverhead County	01/04/2010
Hardy Bridge, Cascade, Cascade County	01/04/2010
Great Falls West Bank Historic District, Cascade County*	08/30/2010
Northern Pacific Railway Depot, Miles City, Custer County	04/01/2010
Reed and Bowles Trading Post, Lewistown, Fergus County	08/05/2010
Reed's Fort Post Office, Lewistown, Fergus County	08/10/2010
Kelly's Camp Historic District, Lake McDonald, Flathead County	12/23/2009
Flathead River Bridge, Columbia Falls, Flathead County	06/17/2010
Kalispell Main Street HD addendum and increase, Flathead Co*	09/03/2010
Garnet Historic District, Garnet, Granite County	08/12/2010
Kiwanis Meeting Hall, Beaver Creek Park, Hill County	03/31/2010
Missouri River Bridge, Wolf Creek, Lewis & Clark County	01/04/2010
Natural Pier Bridge, Alberton, Mineral County	01/04/2010
Scenic Bridge, Tarkio, Mineral County	01/04/2010

Moon-Randolph Ranch, Missoula, Missoula County	03/01/2010
Missoula County Fairgrounds HD, Missoula, Missoula County*	08/16/2010
Carbella Bridge, Gardiner, Park County	01/04/2010
Winnett Block, Winnett, Petroleum County	10/08/2009
Lewistown Satellite Airfield Historic District, Petroleum County	03/10/2010
[Boundary Increase III: Bombing Target Range; BLM]	
Cheever-Cain Ranch, Volberg vicinity, Powder River County	04/13/2010
Little Blackfoot River Bridge, Avon, Powell County	01/04/2010
Powder River Bridge, Terry, Prairie County	01/04/2010
Yellowstone River Bridge, Fallon, Prairie County	01/04/2010
United Methodist Episcopal Church, Park City, Stillwater Co	07/26/2010
St. Mary's Mission HD increase, Stevensville, Ravalli County	08/16/2010
Big Horn River Bridge, Custer, Treasure County	01/04/2010
Dude Rancher Lodge, Billings, Yellowstone County	07/22/2010
Billings Old Town Historic District, Yellowstone County*	09/16/2010
Laurel Downtown Historic District, Yellowstone County*	09/16/2010
<i>*Supported by Montana SHPO Preserve America III sub-grant</i>	



- ✓ A donation of \$5,000 from the Montana Land Title Association Foundation matched by Historic Preservation Funds (HPF) supported the research and preparation of National Register nominations of three properties in FY2010: Reeds Fort Post Office, Lewistown, Fergus County (National Register listed, August 10, 2010); Target Range School, Missoula, Missoula County (National Register nomination in progress); and Atlas Bar, Columbus, Stillwater County (National Register nomination in progress).
- ✓ Regularly discussed and met with public and private owners of historic properties interested in listing in the National Register of Historic Places. Provided workbooks, guidance and technical assistance to owners to assist research and documentation.
- ✓ Routinely provided information to public inquiries regarding Montana properties currently listed in the National Register of Historic Places. Updated and revised the Montana SHPO online list of National Register of Historic Places properties in Montana: <http://mhs.mt.gov/shpo/nationalreg.asp>
- ✓ Documented and concurred in 265 evaluations of National Register eligibility and 310 evaluations of ineligibility of historic and archaeological properties (aka "consensus determinations") within the context of state and federal historic

preservation legislation (i.e., Section 106 National Historic Preservation Act and Montana State Antiquities Act).

- ✓ Gave file support to the Montana Historical Society's Outreach & Interpretation Division, National Register Property Sign Program for the production of 65 new heritage property interpretive plaques. The sign program is supported by an annual allocation from the Montana state accommodations tax. Many of the state's National Register sign texts can be found on the Montana Historical Society [Montana History Wiki](http://montanahistorywiki.pbworks.com/National-Register-of-Historic-Places-Sign-Texts) : (http://montanahistorywiki.pbworks.com/National-Register-of-Historic-Places-Sign-Texts)



- ✓ Regularly assisted local communities and owners in the preparation and distribution of press releases and stories of new and previously listed National Register properties across the state.

DEVELOPMENT/ACQUISITIONS/COVENANTS PROGRAM

. Perform regular, allowable activities relating to historic property development, acquisition and/or covenants that contribute to the preservation of Montana's cultural resource properties, including: the review or preparation of "pre-development" plans; assistance in the material conservation of National Register listed properties; support for the acquisition and preservation of historic sites; preparation and provision of technical assistance in historic architectural preservation; and the development and monitoring as provided for in historic property preservation agreements. (2008-2012 Goals/Objectives: I.1, IV.5)

- ✓ Pete Brown, SHPO Historic Architecture Specialist, contributed over 340 hours to the Montana Department of Commerce grant selection committee in the technical review of 135 pre-development applications submitted for funding under the Montana Reinvestment Act (HB645) economic stimulus preservation brick-and-mortar grant program (<http://recovery.mt.gov/commerce/hpg/default.mcp>). \$3.6 million dollars was competitively awarded to 57 significant historic properties, in addition to \$180,000 for preservation at Traveler's Rest Historic Site in Lolo, \$50,000 to restoration of the Marcus Daly Mansion in Hamilton, and \$40,000 to restoration of St. Mary's Historic Mission in Stevensville.

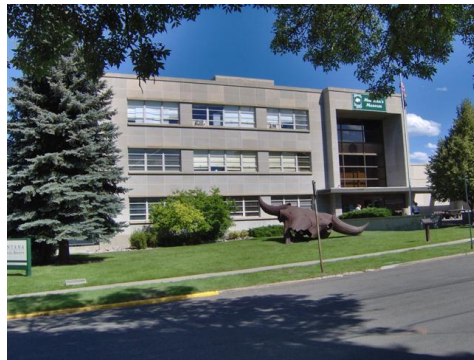


- ✓ Granted \$20,000 in matching HPF support to the preservation of two National Register-listed properties as part of the Montana SHPO Rural Property Brick-and-Mortar Program (aka "Barn Grant" program), in its fourth year of operation. Those receiving support in FY2010 (\$10,000 each) were the Old Settler's Barn

on the Chicken Creek Ranch, Clyde Park, Park County (cedar shingle roof replacement); and the Adams Stone Barn near Great Falls in Cascade County (foundation stabilization).

- ✓ Provided technical review and comment to the Montana Department of Commerce on historic site preservation project proposals submitted as applications for support in 2010 under the Montana Tourism Infrastructure Investment Program (aka TIIP grants). Also provided review and support for historic preservation project grant applications to the Montana Department of Natural Resources and Conservation and to the Montana Arts Council.
- ✓ Assisted the non-profit Montana Preservation Alliance in the review of grant proposals under their Historic Industrial Architecture preservation grant program.

- ✓ Provided review and on-site assistance to state agencies, including the University system, for projects involving state heritage buildings on or eligible for the National Register.
- ✓ Routinely responded to public inquiries regarding historic building repairs and renovations for properties eligible for or listed in the National Register of Historic Places. Provided technical assistance and made field visits and contributions to projects active in planning or implementation in FY2010, including the proposed Boulder campus redevelopment project in Jefferson County, the Silos restoration project near Townsend in Broadwater County, the Rock Creek cabin rehabilitation project on the Beaverhead-Deerlodge National Forest, and proposed owner restorations of the Dayton Bank Building in Lake County and a historic property in Radersburg, Broadwater County.
- ✓ Worked with the Bureau of Land Management and the Montana Preservation Alliance in the development of a Historic Structures Report and preservation plan for the historic Henneberry Homestead near Dillon in Beaverhead County.
- ✓ Attended regular committee meetings considering plans for maintenance and rehabilitation of the NR-listed Helena/Lewis & Clark County city-county building, a former Federal Building protected under a preservation covenant.
- ✓ Made site visits to 15 of 31 Montana historic properties statewide for which active preservation covenants or agreements exist.



- ✓ Continued participation in the design planning process for a new Montana Heritage Center (Montana Historical Society) building on the state capitol campus, including historic preservation considerations for the rehabilitation of the existing historic MHS Veterans & Pioneers Memorial Building (built 1953), listed in the National Register of Historic Places.

PRESERVATION TAX INCENTIVES PROGRAM

. Perform regular, allowable activities related to the federal and other tax credit rehabilitation programs that contribute to the preservation of Montana's cultural resource properties, including: providing technical assistance and information to organizations and individuals related to the use of federal, state, and local tax incentives; and the review, inspection, and certification of federal tax act projects pursuant to 36 CFR 67 (2008-2012 Goals/Objectives: I.1, Iv.4, V.2)

- ✓ \$478,720 in federal tax credits representing \$2,393,600 in investment in commercial historic property rehabilitations reviewed by SHPO in FY2010.
- ✓ Tax Act credit projects active in FY2010 included the Swift Building and Babcock Theatre, Billings; the Wilmont Building, Livingston; the F.R Merk Block, Virginia City; the Boll House, Butte; the Clowes House, Kalispell; and the Cain Ranch in Powder River County.
- ✓ The Swift Building in Billings and the Wilmont Building in Livingston submitted their certificate of completions (Part 3) in FY2010.
- ✓ The Swift Building rehabilitation, undertaken by High Plains Architects of Billings, was awarded both LEED (Leadership in Energy and Environmental Design) platinum as well as historic tax credit certifications, a significant joint accomplishment.



- ✓ Regularly responded to and met with owners of commercial properties considering the federal tax credit rehabilitation program. In FY2010 met onsite with interested owners regarding the Boulder campus in Jefferson County, the Daly Bank in Anaconda, the Palace Apartments in Missoula, the Old Post Office Building in Havre, and the Babcock Theatre and Northern Hotel in Billings.
- ✓ Pete Brown, SHPO Historic Architecture Specialist, made four public presentations on the Tax Credit program and the Secretary of the Interior Standards to groups at The University of Montana (January 7, 2010), Bozeman (February 27, 2010), Great Falls (April 21, 2010), and Billings (April 29, 2010). [see below, Other Activities]

REVIEW AND COMPLIANCE PROGRAM

. Perform regular, allowable review and compliance activities that contribute to the preservation of Montana's cultural resource properties, including: timely project reviews with qualified professional staff according to applicable federal and/or state rules, standards and guidelines; specific assistance to federal agencies in fulfilling their responsibilities under Sections 106 and 110 of the National Historic Preservation Act; the development and participation in preservation compliance agreements; and the participation as legally designated in related state preservation laws and code, including the Montana State Antiquities Act, the Montana Human Skeletal Remains and Burial Protection Act and the Montana Repatriation Act (2008-2012

Goals/Objectives: III.2, IV.2, V.1, V.3, V.4)

- ✓ SHPO Review and Compliance staff (Josef Warhank, Stan Wilmoth, Pete Brown, Damon Murdo) reviewed and provided written responses to 1792 compliance project/program requests under the National Historic Preservation Act (Section 106), the National Environmental Protection Act, and/or state preservation law (Montana State Antiquities Act, Montana Environmental Protection Act). This represents an average of 7.1 written review and compliance consultations per *work day*, roughly equivalent to FY2009 (7.3). A single compliance request may involve one or more individual projects and properties.
- ✓ Of the above total, provided same- or next-day responses to the majority of the 1112 “file search” requests for initial SHPO cultural resource information and/or survey recommendations for project areas of potential effect (Response turn-around rate = 0.59 days, where 0 = same day; 1 = next *calendar day*). FY2010 file searches involved record searches for a total of 14,418 sections of land.
- ✓ For the remaining 680 Review and Compliance reviews and consultations for project undertakings (e.g., written comments on cultural resource survey reports, evaluations of historical significance, determinations of effect, treatment options, preservation agreements for mitigation of adverse effects, etc.), the overall average response turn-around rate in FY2010 was 9.0 *calendar days* per consultation. This average response rate, essentially equivalent to FY2009 (avg. = 8.9 *calendar days*), is well below the 30-day review time generally allowed for under preservation regulations.
- ✓ Of the 677 (out of 1112) initial project reviews (“file searches”) made in FY2010 when SHPO survey recommendations were requested by agencies or designated applicants, SHPO recommended no further cultural resource work necessary in 467 (69%) cases based upon existing information in the State Antiquities Database and staff determination that there was a low likelihood of impact to significant heritage properties within the project areas of potential effects. These



projects were able to proceed without further consultation on cultural resource impacts.

- ✓ SHPO participated in the development of and signed eleven (11) Memoranda of Agreement (MOAs) and six (6) Programmatic Agreements (PAs) in FY2010 with federal agencies and other concurring parties for the treatment and mitigation of adverse or potentially adverse effects to significant heritage properties under Section 106 of the National Historic Preservation Act.

FY2010 Programmatic Agreements:

- *Protection of Historic Properties within the Montanore Mine Project* (Kootenai National Forest/SHPO)
- *Managing Historic Properties That May be Affected by Issuing a License to Granite County for the Flint Creek Hydroelectric Project in Granite and Deer Lodge Counties, Montana* (Federal Energy Regulatory Commission/SHPO/Beaverhead-Deerlodge National Forest/Hydrodynamics, Inc.)
- *The American Recovery and Reinvestment Act Broadband Initiatives Program Project #907 in the North Dakota Counties of Billings, McKenzie, Golden Valley, Mountrail and Mclean and the Montana Counties of Richland and Wibaux* (Rural Utility Service/Montana SHPO/North Dakota SHPO/Mandan, Hidatsa and Arikara Nation)
- *Regarding Energy Efficiency and Conservation Block (EECBG) program, the State Energy Plan (SEP) and Weatherization Assistance program (WAP) Undertakings* (US Department of Energy/SHPO/Montana Department of Environmental Quality/Montana Department of Public Health and Human Services)
- *Regarding Properties Affected by the Use of Community Development Block Grant, Home Investment Partnership Program, and Other Department of Housing and Urban Development Funds* (City of Whitefish/SHPO)
- *Regarding Properties Affected by the Use of Community Development Block Grant, Home Investment Partnership Program, and Other Department of Housing and Urban Development Funds* (City of Baker/SHPO)



- ✓ Out of the total 1792 compliance consultations in FY2010, nine (9) federal and four (4) state undertakings resulted in a finding of *adverse effect* to National Register eligible state heritage properties. The four FY2010 state projects with adverse effects included: inclusion of eligible archaeological

sites in proposed sales of parcels of state land in Rosebud and Garfield counties (Department of Natural Resources and Conservation: no mitigation); demolition of the historic Mechanical Building #106 at the Montana State Hospital in Warm

Springs (Department of Administration: mitigation by HABS recordation); sale and movement off-site of the historic Matt Little Barn on the Aunt Molly Wildlife Management Area (Fish, Wildlife & Parks: mitigation by sale to private interest to restore and use); and archaeological excavation of an impacted archaeological site at the Russell Gates Fish Access Site (Fish, Wildlife & Parks: archaeological excavation is by definition an adverse effect partially lessened by scientific data recovery).

- ✓ The nine federal undertakings resulting in findings adverse effects in FY2010 are: the re-roofing of the historic Olsen Recreation Cabin (USFS/Beaverhead-Deerlodge National Forest); the Kit Carson cabin/adits small tracts land transfer (USFS/Beaverhead-Deerlodge National Forest); burial of the historic Intake Dam and other modifications on the Lower Yellowstone (Bureau of Reclamation); Billings Alkali Road Reconstruction impacts to archaeological site 24YL1606 (DOD/Corps of Engineers); the removal of the Big Hole diversion dam at the historic Big Hole Water Pumping Station (DOD/Corps of Engineers); Spring Creek Coal Mine expansion impact to archaeological site 24BH3392 (Bureau of Land Management, Miles City); German Gulch historic bridge replacement (FHWA/Montana Department of Transportation); and Brockton-East highway reconstruction impact to archaeological site 24RV282 (FHWA/Montana Department of Transportation). The BLM and the MDT bridge replacement projects were addressed under existing programmatic agreements (PAs) for undertakings with adverse effects. Pursuant to 36CFR800, memoranda of agreement (MOAs) with agreed-upon mitigation measures to lessen adverse impacts were developed and signed for the remaining federal undertakings, with the exception of the Olsen Recreation Cabin re-roof which remains unresolved by the Forest Service.
- ✓ SHPO hosted 25 office meetings and participated in 13 teleconference calls with representatives of federal, state and local agencies, tribes, applicants, organizations or other interested parties regarding general programs and specific state and federal project undertakings with the potential to impact heritage properties.
- ✓ SHPO made 12 on-site project and meeting visits, as requested by federal and state agencies or proponents for review of pending or ongoing compliance projects.
- ✓ Regularly consulted with state agencies involving projects on state land under the Montana State Antiquities Act, including the Montana Department of Natural Resources and Conservation (trust lands), Fish Wildlife & Parks, the Montana Heritage Commission (Virginia City NHL/Reeders Alley), the Montana Department of Administration, and the University system.



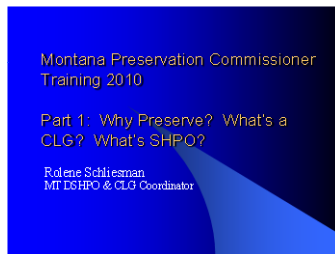
- ✓ SHPO State Archaeologist Stan Wilmoth provided staff support to the Montana Burial Board under the Montana Human Skeletal Remains and Burial Site Protection Act, including participation in four meetings/teleconference calls and participation in the reburial of human remains with Crow cultural traditionalist William Big Day.
- ✓ Josef Warhank, SHPO Compliance Officer, conducted a successful review of the Bureau of Land Management Miles City Field Office heritage program on June 22, 2010, pursuant to the BLM Montana state preservation protocol.
- ✓ Three SHPO staff (State Archaeologist Stan Wilmoth, Cultural Records Manager Damon Murdo, and Compliance Officer Josef Warhank) attended the annual USDA Forest Service Region 1 Heritage Resources meeting in Hamilton, October 27, 2009 to discuss changes in the annual Forest Service cultural resource reporting format.



LOCAL GOVERNMENT CERTIFICATION PROGRAM

. Perform regular, allowable activities relating to the certification of local governments in the Certified Local Government (CLG) program that contribute to the preservation of Montana's cultural resource properties, including: certification as eligible under Section 101c of the National Historic Preservation Act; processing of applications for certification or amendments of certification agreements; development of state program guidance and procedures; and monitoring and evaluation of existing CLG performance under sub-grants. (2008-2012 Goals/Objectives: IV.3, V.1, V.3)

- ✓ Allocated \$78,500 in financial operational support from Montana SHPO FY2010 Historic Preservation Fund (HPF) as pass-through to 14 Montana communities and/or counties currently participating in the Certified Local Government program, meeting the minimum 10% requirement. [Anaconda-Deer Lodge County CLG did not meet minimum requirements to apply for funding in FY2010]
- ✓ Communicated regularly with all Montana CLGs during the year. Maintained Montana CLG list-serve for communications.



- ✓ Updated the online four-part Local Preservation Commissioner Training at <http://mhs.mt.gov/shpo/CLGTraining/clgtraini ng.asp>
- ✓ Performed 4-year on-site performance evaluations of three CLG programs: Hardin-Big Horn County (July 26, 2010), Miles City (July 27-28, 2010), and Billings-Yellowstone County (July 29, 2010). Each met or exceeded overall performance standards.
- ✓ Provided two-day SHPO/Montana Historical Society orientation programs for new local historic preservation officers Erin Patritti, Virginia City CLG (February 1-2) and Scott Lauf, Carbon County CLG (May 25-26, 2010).
- ✓ Hosted annual statewide CLG meetings in conjunction with the Montana History Conference in Great Falls, October 15, 2009 and in Helena, September 30, 2010.
- ✓ Rolene Schliesman, SHPO Community Preservation Coordinator, attended Virginia City and Madison County commission meetings on October 20 and November 10, 2009 and again April 1-2, 2010 to discuss retention of the Virginia City Certified Local Government program and possible expansion to a Virginia City-Madison County CLG program.

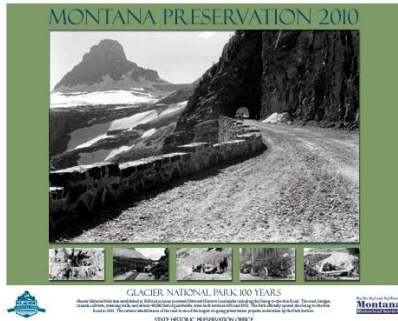
OTHER ACTIVITIES (OUTREACH and MULTIPLE PROGRAMS)

. Perform regular, allowable other activities that contribute to the preservation of Montana's cultural resource properties, including: organization and participation in historic preservation outreach and education programs; assistance to HABS/HAER documentation projects; the support of statewide and local preservation organizations; and the conduct of other activities that cross-cut other program areas (2008-2012 Goals/Objectives: All)

- ✓ Routinely provided expertise in preservation, historic architecture, architectural history, and archaeology to the programs and projects of the Montana Historical Society.
- ✓ Assisted in the processing and approval of 15 applications for the newly instituted Montana Historical Society Centennial Farm & Ranch Program.
- ✓ Regularly networked online and on phone with national preservation partners, including the National Conference of State Historic Preservation Officers (NCSHPO), National Trust for Historic Preservation (NTHP), National Alliance of Preservation Commissions (NAPC), and the National Park Service (NPS).
- ✓ Co-sponsor of Montana Archaeology Month (April 2010). In conjunction with the Montana Archaeological Society, organized and implemented mailing of Montana Archaeology Month 2010 posters: *Ice Patch Archaeology*
- ✓ Organized and participated in Montana Historical Society *Montana Archaeology Day!* in conjunction with the MHS Outreach & Interpretation Education program on September 22, 2010. Included hands-on demonstrations of pre-contact technology and material culture by SHPO staff and other professionals. Attended by over 500 elementary and middle school students and teachers from Helena and surrounding communities.



- ✓ Collaborated with non-profit statewide Montana Preservation Alliance (MPA) in various state preservation efforts, culminating with co-sponsorship of MPA Historic Preservation Excellence Awards Ceremony in Helena, September 29, 2010.
- ✓ Maintained statewide local preservation list-serve with announcements and news related to state and regional preservation events and happenings.



- ✓ In conjunction with the Glacier National Park Centennial Committee, produced 2000 copies of the 2010 Montana Preservation poster: *Glacier National Park 100 Years*, featuring the Going-to-the-Sun Road National Historic Landmark. Distributed at the park, through mailings, in conjunction with a special Glacier National Park exhibit at the Montana Historical Society, and at the 2010 Montana History and 2010 Montana Educators Association (teachers) conferences.
- ✓ Service to boards and special committees or programs of state and other organizations, including: the State Historic Preservation Review Board, the Montana Heritage Commission, the Montana Burial Preservation Board, the Natural Resource Information System Advisory Board, the Department of Commerce Historic Preservation Competitive Grant Program selection committee, the State Information Technology Services Division Geographic Information System Coordination Committee, the Montana Archaeological Society, the Montana Main Street Advisory Board, and the Montana Preservation Alliance Executive Board (ex-officio).
- ✓ Regularly prepared or assisted the preparation of press releases for state preservation activities including National Register of Historic Places meetings and property listings, public talks and workshops, special events, and grant awards.
- ✓ Organized and led 1-day historic preservation workshops at the 2009 and 2010 Montana History Conferences: *Demolition Prevention*, Great Falls (October 15-17, 2009) and *Creating a Non-Profit Advocacy Organization*, Helena (September 30-October 2, 2010)
- ✓ Co-sponsored and funded (Preserve America II training grant) a Tribal Cultural Resource Workshop with the Chippewa-Cree Tribe and Tribal Historic Preservation Office in Box Elder on the Rocky Boy reservation, April 28-30, 2010. SHPO Compliance Officer Josef Warhank made a presentation on the role of SHPO and SHPO State Archaeologist Stan Wilmoth provided training on the recording of stone circle (tipi ring) sites.
- ✓ SHPO staff FY2010 presentations/public outreach:
 - *Introduction to Section 106*, Great Falls city planning office, October 14, 2009 (Pete Brown, SHPO Historic Architecture Specialist)
 - *Role of the State Historic Preservation Office and Federal Agencies in Section 106*, USDA Rural Development and Rural Utility Service workshop, Missoula, November 3, 2009 (Stan Wilmoth, SHPO State Archaeologist)



- Montana Historical Society/SHPO information booth, Office of Indian Affairs Tribal Relations Training Workshop, Helena, December 9, 2009 (Rolene Schliesman, SHPO Community Preservation Coordinator)
- “The case for a demolition ordinance,” Lewistown News-Argus, Guest Opinion column, December 23, 2009 (Rolene Schliesman)
- *Secretary of the Interior Standards for Historic Rehabilitation*, University of Montana preservation seminar, January 7, 2010 (Pete Brown)
- *Benefits of Historic Preservation*, City of Choteau Downtown Planning Workshop Series, Choteau, February 3, 2010 (Rolene Schliesman)
- *Historic Preservation and Montana’s Main Streets*, Montana state University School of Architecture seminar, Helena, February 12, 2010 (Rolene Schliesman)
- *Federal Rehabilitation Tax Credits and the Secretary of the Interior Standards*, Seminar for Historic Preservation Professionals, Bozeman, February 27, 2010 (Pete Brown)
- *Montana Historic Architecture Styles*, Montana State University School of Architecture seminar, Bozeman, March 23, 2010 (Rolene Schliesman)
- *Federal Rehabilitation Tax Credits and the Secretary of the Interior Standards*, Preservation Workshop, Great falls, April 21, 2010 (Pete Brown)
- *Federal Rehabilitation Tax Credits and the Secretary of the Interior Standards*, Preservation Workshop, Billings, April 29, 2010 (Pete Brown)
- Rosebud Battlefield National Historic Landmark sign dedication ceremony, Big Horn County, June 17, 2010 (Stan Wilmoth)
- *Montana Archaeology Day!*, Montana Historical Society, Helena, September 22, 2010 (Stan Wilmoth, Damon Murdo, Shannon Vihlene, John Boughton, Sonia Powell)

